433 River Street, Suite 303

Troy, New York 12180-2299

Barbara A. DeBuono, M.D., M.P.H. *Commissioner*

Dennis P. Whalen

Executive Deputy Commissioner

January 13, 1997

CERTIFIED MAIL - RETURN RECEIPT REQUESTED

Kevin Roe, Esq. New York State Department of Health Corning Tower - Room 2438 Empire State Plaza Albany, New York 12237 Rima Sirota, Esq.
Baach, Robinson & Lewis
One Thomas Circle
Suite 200
Washington, D.C 20005-5803

David C. Abramson, M.D. 4200 42nd Street, NW Washington, D.C. 20016

RE: In the Matter of David C. Abramson, M.D.

Dear Mr. Roe, Ms. Sirota and Dr. Abramson:

Enclosed please find the Determination and Order (No. BPMC-97-22) of the Hearing Committee in the above referenced matter. This Determination and Order shall be deemed effective upon the receipt **or** seven (7) days after mailing by certified mail as per the provisions of §230, subdivision 10, paragraph (h) of the New York State Public Health Law.

Five days after receipt of this Order, you will be required to deliver to the Board of Professional Medical Conduct your license to practice medicine if said license has been revoked, annulled, suspended or surrendered, together with the registration certificate. Delivery shall be by either **certified mail or in person** to:

Office of Professional Medical Conduct New York State Department of Health Hedley Park Place 433 River Street - Fourth Floor Troy, New York 12180 If your license or registration certificate is lost, misplaced or its whereabouts is otherwise unknown, you shall submit an affidavit to that effect. If subsequently you locate the requested items, they must then be delivered to the Office of Professional Medical Conduct in the manner noted above.

As prescribed by the New York State Public Health Law §230, subdivision 10, paragraph (i), and §230-c subdivisions 1 through 5, (McKinney Supp. 1992), "the determination of a committee on professional medical conduct may be reviewed by the Administrative Review Board for professional medical conduct." Either the licensee or the Department may seek a review of a committee determination.

Request for review of the Committee's determination by the Administrative Review Board stays penalties <u>other than suspension or revocation</u> until final determination by that Board. Summary orders are not stayed by Administrative Review Board reviews.

All notices of review must be served, by **certified mail**, upon the Administrative Review Board **and** the adverse party within fourteen (14) days of service and receipt of the enclosed Determination and Order.

The notice of review served on the Administrative Review Board should be forwarded to:

James F. Horan, Esq., Administrative Law Judge New York State Department of Health Bureau of Adjudication Hedley Park Place 433 River Street, Fifth Floor Troy, New York 12180

The parties shall have 30 days from the notice of appeal in which to file their briefs to the Administrative Review Board. Six copies of all papers must also be sent to the attention of Mr. Horan at the above address and one copy to the other party. The stipulated record in this matter shall consist of the official hearing transcript(s) and all documents in evidence.

Parties will be notified by mail of the Administrative Review Board's Determination and Order.

Sincerely,

Tyrone T. Butler, Director Bureau of Adjudication

TTB:crc Enclosure STATE OF NEW YORK : DEPARTMENT OF HEALTH STATE BOARD FOR PROFESSIONAL MEDICAL CONDUCT



IN THE MATTER

OF

DAVID C. ABRAMSON, M.D.

AND ORDER

BPMC -97-22

A Notice of Hearing and Statement of Charges, both dated July 31, 1996, were served upon the Respondent, DAVID C. ABRAMSON, M.D. DENISE M. BOLAN, R.P.A, (Chair), PHYLLIS LEPPERT, Ph.D, M.D. and AARON B. STEVENS, M.D., duly designated members of the State Board for Professional Medical Conduct, served as the Hearing Committee in this matter pursuant to Section 230(100(e) of the Public Health Law. CHRISTINE C. TRASKOS, ESQ., Administrative Law Judge, served as the Administrative Officer. A hearing was held on October 30, 1996. The Department of Health appeared by HENRY M. GREENBERG, GENERAL COUNSEL, by KEVIN ROE, ESQ, Associate Counsel of Counsel. The Respondent appeared by BAACH, ROBINSON & LEWIS, ESQS., by RIMA SIROTA, ESQ. of counsel. Evidence was received and witnesses sworn and heard and transcripts of these proceedings were made.

After consideration of the entire record, the Hearing Committee issues this Determination and Order.

STATEMENT OF CASE

This case was brought pursuant to Public Health Law Section 230(10)(p). The statute provides for an expedited hearing where a licensee is charged solely with a violation of Education Law Section 6530 (9). In such cases, a licensee is charged with misconduct based upon a prior criminal conviction in New York or another jurisdiction, or upon a prior administrative adjudication regarding conduct which would amount to professional misconduct, if committed in New York. The scope of an expedited hearing is limited to a determination of the nature and severity of the penalty to be imposed upon the licensee.

In the instant case, Respondent is charged with professional misconduct pursuant to Education Law Section 6530 (9) (b) and 6530 (9) (d). A copy of the Notice of Referral Proceeding and Statement of Charges is attached to this Determination and Order in Appendix I.

FINDINGS OF FACT

The following Findings of Fact were made after a review of the entire record in this matter. Numbers in parentheses refer to transcript page numbers or exhibits. These citations represent evidence found persuasive by the Hearing Committee in arriving at a particular finding. Conflicting evidence, if any, was considered and rejected in favor of the cited evidence.

- 1. Respondent was authorized to practice medicine in New York State on September 22, 1987 by the issuance of license number 172405 by the New York State Education Department.

 (Pet. Ex. #2)
- 2. On or about February 1, 1995, the Board of Medicine of the Government of the District of Columbia reprimanded Respondent and fined him \$5,000 based on findings that he willfully

made a false report or record in the practice of medicine in violation of D.C. Code §2-3305.149a)(8).

CONCLUSIONS OF LAW

The following conclusions were made pursuant to the Findings of Fact listed above. All conclusions resulted from a unanimous vote of the Hearing Committee unless noted otherwise.

The Hearing Committee unanimously concluded that the Department has sustained its burden of proof. The preponderance of the evidence demonstrates that Respondent was disciplined by the Board of Medicine of the Government of the District of Columbia for making false statements in his curriculum-vitae. Education Law Section 6530 (9) (b) defines professional misconduct as having been found guilty of improper professional practice or professional misconduct by a duly authorized professional disciplinary agency of another state where the conduct upon which the finding was based would, if committed in New York state, constitute professional misconduct under the laws of New York state. Education Law Section 6530 (9) (d) defines professional misconduct as having his or her license to practice medicine revoked, suspended or having other disciplinary action taken, after a disciplinary action was instituted by a duly authorized professional disciplinary agency of another state, where the conduct resulting in the revocation, suspension or other disciplinary action, would if committed in New York state, constitute professional misconduct under the laws of New York state. As a result, the Hearing Committee voted to sustain the First and Second Specifications of professional misconduct contained within the Statement of Charges. The Third Specification was withdrawn by the Petitioner. (T.4)

DETERMINATION AS TO PENALTY

The Hearing Committee, pursuant to the Findings of Fact and Conclusions of Law set forth above, unanimously determined, that Respondent's license to practice medicine in New York

State should be suspended for one year and that Respondent should be fined a civil penalty of Five Thousand dollars (\$5,000). This determination was reached upon due consideration of the full spectrum for penalties available pursuant to statute, including revocation, suspension and/or probation, censure and reprimand, and the imposition of monetary penalties.

The Hearing Committee finds that Respondent "puffed" his curriculum vitae, particularly claiming to have a Ph.D, when he was only a candidate for one. (Ex. 3 p.14-15, T. 67-69) Although the C.V. contained shreds of truth, the Hearing Committee finds that it was nonetheless misleading. The Hearing Committee believes that Respondent is in the best position to accurately represent his credentials and it cannot be left to what others might interpret.

The Hearing Committee believes that a censure and reprimand is too lenient, but a revocation is too harsh in that there was no evidence of patient harm. The Hearing Committee contends that New York State takes a dim view of dishonesty by a physician in representing his credentials. Therefore, under the circumstances, a one year outright suspension with a \$5,000 civil penalty is the appropriate sanction in this instance.

ORDER

Based upon the foregoing, IT IS HEREBY ORDERED THAT:

- 1. The Specifications of professional misconduct contained within the Statement of Charges (Petitioner's Exhibit #1) are **SUSTAINED.**
- Respondent's license to practice medicine in the State of New York be, and hereby
 is, <u>SUSPENDED</u> for a period of <u>ONE YEAR</u>.
- 3. A civil penalty in the amount of **FIVE THOUSAND DOLLARS** (\$5,000) is imposed upon the Respondent. Payment of the fine shall be made within thirty (30) days of the effective date of this ORDER to the New York State Department of Health, Bureau of Accounts Management, Revenue and Cash Unit, Corning Tower Building, Room 1245, Empire State Plaza, Albany, New York, 12237.
- 4. Any civil penalty not paid by the date prescribed herein shall be subject to all provisions of law relating to debt collection by the State of New York. This includes, but is not limited to, the imposition of interest, late payment charges and collection fees; referral to the New York State Department of Taxation and Finance for collection; and non-renewal of permits or licenses (tax law 171(27); state finance law 18; CPLR 5001; executive law 32).

5. This ORDER shall be effective upon service on the Respondent or the Respondent's Attorney by personal service or by certified or registered mail.

Dated: New York, New York

Dec. 19, 1996

DENISE M. BOLAN, R.P.A. (Chair)

PHYLLIS LEPPERT, Ph.D, M.D. AARON B. STEVENS, M.D.

TO: Kevin Roe, Esq.
Associate Attorney
NYS Department of Health
Corning Tower - 25th Floor
Empire State Plaza
Albany, New York 12237

Rima Sirota, Esq. Baach, Robinson & Lewis One Thomas Circle, Suite 200 Washington D.C. 20005-5803

David C. Abramson, M.D. 4200 42nd Street, NW Washington, DC 20016



APPENDIX I

DEPT. RESPONDENCE OF HEALTH

DEPT. RESPONDENCE OF HEALTH

DATE 1-130/56 EVITIALS GOVERNMENT OF HEALTH

STATE OF NEW YORK : DEPARTMENT OF HEALTH

STATE BOARD FOR PROFESSIONAL MEDICAL CONDUCT

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IN THE MATTER

: NOTICE OF

OF

: REFERRAL

DAVID C. ABRAMSON, M.D.

: PROCEEDING

TO: DAVID C.ABRAMSON, M.D. 4200 42nd Street, NW Washington, DC 20016

PLEASE TAKE NOTICE THAT:

An adjudicatory proceeding will be held pursuant to the provisions of N.Y. Pub. Health Law Section 230(10)(p) (McKinney Supp. 1996) and N.Y. State Admin. Proc. Act Sections 301-307 and 401 (McKinney 1984 and Supp. 1996). The proceeding will be conducted before a committee on professional conduct of the State Board for Professional Medical Conduct (Committee) on the 18th day of September, 1996 at 10:00 in the forenoon of that day at the Legislative Office Building, 7th Floor, Room 711A, Empire State Plaza, Albany, New York 12248.

At the proceeding, evidence will be received concerning the allegations set forth in the Statement of Charges, which is attached. A stenographic record of the proceeding will be made and the witnesses at the proceeding will be sworn and examined.

You may appear in person at the proceeding and may be represented by counsel. You may produce evidence or sworn testimony on your behalf. Such evidence or sworn testimony shall be strictly limited to evidence and testimony relating to the

nature and severity of the penalty to be imposed upon the licensee. Where the charges are based on the conviction of state law crimes in other jurisdictions, evidence may be offered which would show that the conviction would not be a crime in New York State. The Committee also may limit the number of witnesses whose testimony will be received, as well as the length of time any witness will be permitted to testify.

If you intend to present sworn testimony, the number of witnesses and an estimate of the time necessary for their direct examination must be submitted to the New York State Department of Health, Division of Legal Affairs, Bureau of Adjudication, Corning Tower Building, 25th Floor, Empire State Plaza, Albany, New York 12237, ATTENTION: HON. TYRONE BUTLER, DIRECTOR, BUREAU OF ADJUDICATION, (henceforth "Bureau of Adjudication") as well as the Department of Health attorney indicated below, on or before - September 9, 1996.

You may file a written answer, brief, and affidavits with the Committee. Six copies of all papers you wish to submit must be filed with the Bureau of Adjudication at the address indicated above on or before September 9, 1996 and a copy of all papers must be served on the same date on the Department of Health attorney indicated below. Pursuant to Section 301(5) of the State Administrative Procedure Act, the Department, upon reasonable notice, will provide at no charge a qualified interpreter of the deaf to interpret the proceedings to, and the testimony of, any deaf person.

The proceeding may be held whether or not you appear. Please note that requests for adjournments must be made in

writing to the Bureau of Adjudication, at the address indicated above, with a copy of the request to the attorney for the Department of Health, whose name appears below, at least five days prior to the scheduled date of the proceeding. Adjournment requests are not routinely granted. Claims of court engagement will require detailed affidavits of actual engagement. Claims of illness will require medical documentation. Failure to obtain an attorney within a reasonable period of time prior to the proceeding will not be grounds for an adjournment.

The Committee will make a written report of its findings, conclusions as to guilt, and a determination. Such determination may be reviewed by the administrative review board for professional medical conduct.

SINCE THESE PROCEEDINGS MAY RESULT IN A

DETERMINATION THAT SUSPENDS OR REVOKES YOUR

LICENSE TO PRACTICE MEDICINE IN NEW YORK

STATE AND/OR IMPOSES A FINE FOR EACH OFFENSE

CHARGED, YOU ARE URGED TO OBTAIN AN ATTORNEY

TO REPRESENT YOU IN THIS MATTER.

DATED: Albany, New York

Suk 3/ , 1996

PETER D. VAN BUREN

Deputy Counsel

Bureau of Professional Medical Conduct Inquiries should be addressed to:

KEVIN C. ROE Associate Counsel NYS Department of Health Division of Legal Affairs Corning Tower Building Room 2429 Empire State Plaza Albany, New York 12237 (518) 473-4282 STATE OF NEW YORK : DEPARTMENT OF HEALTH STATE BOARD FOR PROFESSIONAL MEDICAL CONDUCT

IN THE MATTER

: STATEMENT

OF

OF

DAVID C. ABRAMSON, M.D. : CHARGES

DAVID C. ABRAMSON, M.D., the Respondent, was authorized to practice medicine in New York State on September 22, 1987, by the issuance of license number 172405 by the New York State Education Department.

FACTUAL ALLEGATIONS

On or about February 1, 1995, the Board of Medicine of the Government of the District of Columbia reprimanded Respondent and fined him \$5,000 based on findings that he willfully made a false report or record in the practice of medicine in violation of D.C. Code §2-3305.14(a)(8). The conduct upon which the District of Columbia discipline was based would, if committed in New York State, constitute professional misconduct under N.Y. Educ. Law §6530(2), (20), and/or (21).

FIRST SPECIFICATION

Respondent is charged with having been found guilty of improper professional practice or professional misconduct by a duly authorized professional disciplinary agency of another state where the conduct upon which the finding was based would, if committed in New York State, constitute misconduct under the laws of New York State in violation of New York Education Law \$6530(9)(b) (McKinney Supp. 1996) in that Petitioner alleges:

1. The facts in Paragraph A.

SECOND SPECIFICATION

Respondent is charged with having his license to practice medicine revoked, suspended or having other disciplinary action taken after a disciplinary action was instituted by a duly authorized professional disciplinary agency of another state, where the conduct resulting in the revocation, suspension or other disciplinary action would, if committed in New York State, constitute professional misconduct under the laws of New York State in violation of N.Y. Educ. Law §6530(9)(d) (McKinney Supp. 1996) in that, Petitioner alleges:

2. The facts in Paragraph A.

THIRD SPECIFICATION - Withdrawn Dy Retitioner

Respondent is charged with having been found guilty in an adjudicatory proceeding of violating a state of federal statute or regulation, pursuant to a final decision or determination, when no appeal is pending, and when the violation would constitute professional misconduct pursuant to N.Y. Educ. Law §6530 in violation of N.Y. Educ. Law §6530(9)(c) (McKinney Supp. 1996) in that, Petitioner alleges:

3. The facts in Paragraph A.

DATED: July 3, 19

PETER D. VAN BUREN

Deputy Counsel Bureau of Professional

Medical Conduct