DOM STATE OF NEW YORK DEPARTMENT OF HEALTH

433 River Street, Suite 303

Troy, New York 12180-2299

Antonia C. Novello, M.D., M.P.H. , Dr.P.H. *Commissioner* Dennis P. Whalen Executive Deputy Commissioner

October 11, 2001

CERTIFIED MAIL - RETURN RECEIPT REQUESTED

Robert Bogan, Esq. & Robert Maher, Esq. NYS Department of Health Hedley Park Place – 4th Floor Troy, New York 12180 Alberto Sarayba, M.D. 14810 Fox Drive Colonial Heights, Virginia 23834

RE: In the Matter of Alberto Sarayba, M.D.

Dear Parties:

Enclosed please find the Determination and Order (No. 01-241) of the Hearing Committee in the above referenced matter. This Determination and Order shall be deemed effective upon the receipt or seven (7) days after mailing by certified mail as per the provisions of §230, subdivision 10, paragraph (h) of the New York State Public Health Law.

Five days after receipt of this Order, you will be required to deliver to the Board of Professional Medical Conduct your license to practice medicine together with the registration certificate. Delivery shall be by either certified mail or in person to:

> Office of Professional Medical Conduct New York State Department of Health Hedley Park Place 433 River Street - Fourth Floor Troy, New York 12180

If your license or registration certificate is lost, misplaced or its whereabouts is otherwise unknown, you shall submit an affidavit to that effect. If subsequently you locate the requested items, they must then be delivered to the Office of Professional Medical Conduct in the manner noted above.

As prescribed by the New York State Public Health Law §230, subdivision 10, paragraph (i), and §230-c subdivisions 1 through 5, (McKinney Supp. 1992), "the determination of a committee on professional medical conduct may be reviewed by the Administrative Review Board for professional medical conduct." Either the licensee or the Department may seek a review of a committee determination.

Request for review of the Committee's determination by the Administrative Review Board stays penalties <u>other than suspension or revocation</u> until final determination by that Board. Summary orders are not stayed by Administrative Review Board reviews.

All notices of review must be served, by certified mail, upon the Administrative Review Board and the adverse party within fourteen (14) days of service and receipt of the enclosed Determination and Order.

The notice of review served on the Administrative Review Board should be forwarded to:

James F. Horan, Esq., Administrative Law Judge New York State Department of Health Bureau of Adjudication Hedley Park Place 433 River Street, Fifth Floor Troy, New York 12180

The parties shall have 30 days from the notice of appeal in which to file their briefs to the Administrative Review Board. Six copies of all papers must also be sent to the attention of Mr. Horan at the above address and one copy to the other party. The stipulated record in this matter shall consist of the official hearing transcript(s) and all documents in evidence. Parties will be notified by mail of the Administrative Review Board's Determination and Order.

Sincerely,

Winas mune

Tyrone T. Butler, Director Bureau of Adjudication

TTB:cah Enclosure

STATE OF NEW YORK : DEPARTMENT OF HEALTH STATE BOARD FOR PROFESSIONAL MEDICAL CONDUCT

COPY

IN THE MATTER

OF

ALBERTO SARAYBA, M.D.

DETERMINATION AND ORDER

BPMC #01-241

A Notice of Referral Proceeding and a Statement of Charges, both dated August 21, 2001, were issued against the Respondent, Alberto Sarayba, M.D. Ernst A. Kopp, M.D., Chairperson, Jagdish M. Trivedi, M.D., and Ms. Nancy Morrison, duly designated members of the State Board for Professional Medical Conduct, served as the Hearing Committee in this matter pursuant to Section 230(10)(e) of the Public Health Law. John Wiley, Esq., Administrative Law Judge, served as the Administrative Officer.

A hearing was held on September 20, 2001, at the offices of the New York State Department of Health ("the Petitioner"). The Petitioner appeared by **Donald P. Berens**, **Jr., Esq.**, General Counsel, by **Paul Robert Maher, Esq.**, and **Robert Bogan, Esq.**, of Counsel. The Respondent did not appear at the hearing, either in person or by counsel.

Evidence was received and transcripts of these proceedings were made.

After consideration of the entire record, the Hearing Committee issues this Determination and Order.

STATEMENT OF CASE

This case was brought pursuant to Public Health Law Section 230(10)(p). The statute provides for an expedited hearing when a licensee is charged solely with a violation of Education Law Section 6530(9). In such cases, a licensee is charged with

misconduct based upon a prior criminal conviction in New York State or another jurisdiction, or upon a prior administrative adjudication regarding conduct that would amount to professional misconduct, if committed in New York. The scope of an expedited hearing is limited to a determination of the nature and severity of the penalty to be imposed upon the licensee.

In the instant case, the Respondent is charged with professional misconduct pursuant to Education Law Section 6530(9)(b) and (d). A copy of the Notice of Referral Proceeding and the Statement of Charges is attached to this Determination and Order as Appendix 1.

WITNESSES

For the Petitioner: For the Respondent:

None

None

FINDINGS OF FACT

The following Findings of Fact were made after a review of the entire record in this matter. Numbers below in parentheses refer to exhibits, denoted by the prefix "Ex." These citations refer to evidence found persuasive by the Hearing Committee in arriving at a particular finding. Conflicting evidence, if any, was considered and rejected in favor of the cited evidence. All Hearing Committee findings were unanimous.

1. Alberto Sarayba, M.D., the Respondent, was authorized to practice medicine in New York State on May 13, 1974, by the issuance of license number 119954 by the New York State Education Department (Petitioner's Ex. 4).

2. On January 26, 2001, the Virginia Department of Health Professions, Board of Medicine, by a Consent Order ("Virginia Order"), accepted the surrender of the Respondent's privilege to renew his license to practice medicine, based on acts of gross negligence and negligence on more than one occasion. (Petitioner's Ex. 5)

HEARING COMMITTEE CONCLUSIONS

The Hearing Committee concludes that the conduct of the Respondent would constitute professional misconduct under the laws of New York State pursuant to:

1. New York Education Law Section 6530(3) (negligence on more than one occasion);

2. New York Education Law Section 6530(4) (gross negligence); and

3. New York Education Law Section 6530(26) (performing professional services that had not been authorized by the patient).

VOTE OF THE HEARING COMMITTEE

FIRST SPECIFICATION

"Respondent violated New York Education Law Section 6530(9)(b) by having been found guilty of improper professional practice or professional misconduct by a duly authorized professional disciplinary agency of another state where the conduct upon which the finding was based would, if committed in New York state, constitute professional misconduct under the laws of New York state..."

VOTE: Sustained (3-0)

SECOND SPECIFICATION

"Respondent violated New York Education Law Section 6530(9)(d) by having had disciplinary action taken after a disciplinary action was instituted by a duly authorized professional disciplinary agency of another state, where the conduct resulting in the disciplinary action would, if committed in New York state, constitute professional misconduct under the laws of New York state..."

VOTE: Sustained (3-0)

Alberto Sarayba, M.D.

HEARING COMMITTEE DETERMINATION

The Respondent did not appear at the hearing. Petitioner's Ex. 2, 3 and 6 document the Petitioner's unsuccessful efforts to serve the Respondent, both personally and by certified mail, with the Notice of Referral Proceeding and the Statement of Charges. During the hearing, the Administrative Officer ruled that the hearing could proceed despite the absence of service on the Respondent. The reason given by the Administrative Officer for the ruling is that the fault for the failure of service lies with the Respondent. If the Respondent still resides at either address where service was attempted by certified mail, then he should have accepted the certified mail at his home or retrieved it at the Post Office: If the Respondent no longer resides at those addresses, then he should have notified the New York State Education Department, the agency that granted him his license, of the change of address. Whichever reason explains the failure of the Respondent to receive notice of this hearing, the responsibility lies with the Respondent and it is he who must bear the negative consequences.

The Virginia Order discloses medical care by the Respondent provided to two patients that would constitute acts of professional misconduct had they been committed in New York State. Regarding the first patient, the Respondent, without properly evaluating the patient prior to surgery, commenced surgery with the intention of performing an appendectomy. During surgery, he discovered that the patient's appendix was normal, but that she had an infection in her fallopian tubes. The Respondent surgically removed the patient's fallopian tubes, without considering less invasive treatment and without obtaining the patient's consent. Regarding the second patient, the Respondent, while performing surgery on the patient, transected the patient's common hepatic duct at the hilium. Shortly thereafter, the patient developed symptoms resulting from this injury and brought the symptoms to the attention of the Respondent. The Respondent treated the problem ineffectually for several years, until the patient developed cirrhosis of the liver as a direct result of the injury caused during surgery.

The Petitioner recommended that the Respondent's license be revoked. Since the Respondent did not appear at the hearing, the hearing record contains no evidence of mitigation, rehabilitation or any other reason for rejecting the Petitioner's revocation recommendation. The recommendation will be adopted.

ORDER

IT IS HEREBY ORDERED THAT:

1. The Respondent's license to practice medicine in New York State is revoked.

2. This Order shall be effective upon service on the Respondent or the Respondent's attorney by personal service or by certified or registered mail, or upon satisfaction of the requirements of Public Health Law Section 230(10)(h).

DATED: Loudonville, New York 2001

Ernst A. Kopp, M.D. Chairperson

Jagdish M. Trivedi, M.D. Nancy Morrison APPENDIX I

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STATE OF NEW YORK DEPARTMENT OF HEALTH STATE BOARD FOR PROFESSONAL MEDICAL CONDUCT

IN THE MATTER

OF

NOTICE OF

EXHIBIT

EV glacici

REFERRAL

ALBERTO SARAYBA, M.D. CO-01-05-2472-A PROCEEDING

TO: ALBERTO SARAYBA, M.D. 14810 Fox Drive Colonial Heights, VA 23834

PLEASE TAKE NOTICE THAT:

An adjudicatory proceeding will be held pursuant to the provisions of N.Y. Pub. Health Law § 230(10)(p) and N.Y. State Admin. Proc. Act Sections 301-307 and 401. The proceeding will be conducted before a committee on professional conduct of the State Board for Professional Medical Conduct (Committee) on the 20th day of September 2001, at 10:00 in the forenoon of that day at the Hedley Park Place, 5th Floor, 433 River Street, Troy, New York 12180.

At the proceeding, evidence will be received concerning the allegations set forth in the attached Statement of Charges. A stenographic record of the proceeding will be made and the witnesses at the proceeding will be sworn and examined.

You may appear in person at the proceeding and may be represented by counsel. You may produce evidence or sworn testimony on your behalf. Such evidence or sworn testimony shall be strictly limited to evidence and testimony relating to the nature and severity of the penalty to be imposed upon the licensee. Where the charges are based on the conviction of state law crimes in other jurisdictions, evidence may be offered that would show that the conviction would not be a crime in New York state. The Committee also may limit the number of witnesses whose testimony will be received, as well as the length of time any witness will be permitted to testify.

If you intend to present sworn testimony, the number of witnesses and an estimate of the time necessary for their direct examination must be submitted to the New York State Department of Health, Division of Legal Affairs, Bureau of Adjudication, Hedley Park Place, 5th Floor, 433 River Street, Troy, New York, ATTENTION: HON.

TYRONE BUTLER, DIRECTOR, BUREAU OF ADJUDICATION, (hereinafter "Bureau of Adjudication") as well as the Department of Health attorney indicated below, on or before September 10, 2001.

Pursuant to the provisions of N.Y. Public Health Law §230(10)(p), you shall file a written answer to each of the Charges and Allegations in the Statement of Charges no later than ten days prior to the hearing. Any Charge of Allegation not so answered shall be deemed admitted. You may wish to seek the advice of counsel prior to filing such an answer. The answer shall be filed with the Bureau of Adjudication, at the address indicated above, and a copy shall be forwarded to the attorney for the Department of Health whose name appears below. You may file a brief and affidavits with the Committee. Six copies of all such papers you wish to submit must be filed with the Bureau of Adjudication at the address indicated above on or before September 10, 2001, and a copy of all papers must be served on the same date on the Department of Health attorney indicated below. Pursuant to Section 301(5) of the State Administrative Procedure Act, the Department, upon reasonable notice, will provide at no charge a qualified interpreter of the deaf to interpret the proceedings to, and the testimony of, any deaf person.

The proceeding may be held whether or not you appear. Please note that requests for adjournments must be made in writing to the Bureau of Adjudication, at the address indicated above, with a copy of the request to the attorney for the Department of Health, whose name appears below, at least five days prior to the scheduled date of the proceeding. Adjournment requests are not routinely granted. Claims of court engagement will require detailed affidavits of actual engagement. Claims of illness will require medical documentation. Failure to obtain an attorney within a reasonable period of time prior to the proceeding will not be grounds for an adjournment.

The Committee will make a written report of its findings, conclusions as to guilt, and a determination. Such determination may be reviewed by the Administrative Review Board for Professional Medical Conduct.

SINCE THESE PROCEEDINGS MAY RESULT IN A DETERMINATION THAT SUSPENDS OR REVOKES YOUR LICENSE TO PRACTICE MEDICINE IN NEW YORK STATE AND/OR IMPOSES A FINE FOR EACH OFFENSE CHARGED, YOU ARE URGED TO OBTAIN AN ATTORNEY TO REPRESENT YOU IN THIS MATTER. DATED: Albany, New York

D. Van Buren

PETER D. VAN BUREN Deputy Counsel Bureau of Professional Medical Conduct

Inquiries should be addressed to:

Robert Bogan Associate Counsel New York State Department of Health Office of Professional Medical Conduct 433 River Street – Suite 303 Troy, New York 12180 (518) 402-0828

STATE OF NEW YORK DEPARTMENT OF HEALTH

STATE BOARD FOR PROFESSIONAL MEDICAL CONDUCT

IN THE MATTER

OF

ALBERTO SARAYBA, M.D. CO-01-05-2472-A

STATEMENT OF

CHARGES

ALBERTO SARAYBA, M.D., the Respondent, was authorized to practice medicine in New York state on May 13, 1974, by the issuance of license number 119954 by the New York State Education Department.

FACTUAL ALLEGATIONS

On or about January 26, 2000, the Commonwealth of Virginia, Department of Α. Health Professions, Board of Medicine (hereinafter, "Virginia Board"), by a Consent Order (hereinafter "Virginia Order"), accepted the surrender of the privilege of Respondent to renew his license to practice medicine, based on gross negligence and negligence on more than one occasion.

The conduct resulting in the Virginia Board disciplinary action against Β. Respondent would constitute misconduct under the laws of New York state, pursuant to the following sections of New York state Law:

New York Education Law §6530(3) (negligence on more than one occasion); 1.

New York Education Law §6530(4) (gross negligence); and/or 2.

New York Education Law §6530(26) (performing professional services which 3. have not been duly authorized).

SPECIFICATIONS FIRST SPECIFICATION

Respondent violated New York Education Law §6530(9)(b) by having been found guilty of improper professional practice or professional misconduct by a duly authorized professional disciplinary agency of another state where the conduct upon which the finding was based would, if committed in New York state, constitute professional misconduct under the laws of New York state, in that Petitioner charges:

1. The facts in Paragraphs A and/or B.

SECOND SPECIFICATION

Respondent violated New York Education Law §6530(9)(d) by having had disciplinary action taken after a disciplinary action was instituted by a duly authorized professional disciplinary agency of another state, where the conduct resulting in the disciplinary action would, if committed in New York state, constitute professional misconduct under the laws New York state, in that Petitioner charges:

2. The facts in Paragraphs A and/or B.

DATED: (111115 21. 2001 Albany, New York

. Van Buren

PETER D. VAN BUREN Deputy Counsel Bureau of Professional Medical Conduct