#### IN THE MATTER

COMMISIONER'S SUMMARY ORDER

OF

# BARRY GERALD LEW, M.D. CO-02-03-1203-A

TO: BARRY GERALD LEW, M.D. 118-72 Beaty Avenue Norwalk, CA 90650

BARRY GERALD LEW, M.D. 340 Woodland Drive Sedona, AZ 86336

The undersigned, Antonia C. Novello, M.D., M.P.H., Dr. P.H., Commissioner of Health, pursuant to N.Y. Public Health Law §230, upon the recommendation of a committee on Professional Medical Conduct of the State Board for Professional Medical Conduct, has determined that the duly authorized professional disciplinary agency of another jurisdiction (The Superior Court of Los Angeles, Judicial District, County of Los Angeles, State of California, by an Order Restricting Practice of Medicine, pursuant to California Penal Code, Section 23, having superseded the Division of Medical Quality, Medical Board of California, Department of Consumer Affairs) has made a finding substantially equivalent to a finding that the continued practice of medicine by BARRY GERALD LEW, M.D. (the Respondent), who was authorized to practice medicine in New York state on August 30, 1963, by the issuance of license number 091051 by the New York State Education Department, in that jurisdiction constitutes an imminent danger to the health of its people, as is more fully set forth in documents of the Superior Court of Los Angeles, Judicial District, County of Los Angeles, State of California and California Penal Code, Section 23, that are attached hereto as Appendix "A" and made a part of hereof.

It is therefore:

ORDERED, pursuant to N.Y. Public Health Law Section 230(12)(b), that effective immediately, BARRY GERALD LEW, M.D., Respondent, shall not practice medicine in the State of New York or in any other jurisdiction where that practice is dependent on a valid New York State license to practice medicine.

Any practice of medicine in the State of New York in any other jurisdiction where that practice of medicine is dependent on a valid New York State license to practice medicine in violation of this Commissioner's Summary Order shall constitute Professional Misconduct within the meaning of N.Y. Educ. Law §6530 and may constitute unauthorized medical practice, a felony defined by N.Y. Educ. Law §6512.

This Order shall remain in effect until the final conclusion of a hearing which shall commence within thirty days after the final conclusion of the proceeding in the State of California. The hearing will be held pursuant to the provisions of NY. Pub. Health Law §230, and N.Y. State Admin. Proc. Act §§301-307 and 401. The hearing will be conducted before a committee on professional conduct of the State Board for Professional Medical Conduct on a date and at a location to be set forth in a written Notice of Summary Hearing, together with a Statement of Charges to be provided to the Respondent after the final conclusion of the California proceeding. Said written Notice may be provided in person, by mail, or by other means. If Respondent wishes to be provided said written notice at an address other than that set forth above, Respondent shall so notify, in writing, both the attorney whose name is set forth on this Order, and the Director of the Office of Professional Medical Conduct, at the addresses set forth below.

Respondent shall notify the Director of the Office of

Professional Medical Conduct, New York State

Department of Health, 433 River Street, Suite 303, Troy,

NY 12180-2299 via Certified Mail, Return Receipt

Requested, of the final conclusion of the Maryland

proceeding immediately upon such conclusion.

THESE PROCEEDINGS MAY RESULT IN A

DETERMINATION THAT YOUR LICENSE TO

PRACTICE MEDICINE IN NEW YORK STATE BE

REVOKED OR SUSPENDED, AND/OR THAT

YOU MAY BE FINED OR SUBJECT TO OTHER

SANCTIONS SET FORTH IN NEW YORK PUBLIC

HEALTH LAW SECTION 230-A. YOU ARE

URGED TO OBTAIN AN ATTORNEY FOR THIS

MATTER.

DATED: Albany, New York

July 3

,2002

ANTONIA C. NOVELLO, M.D. M.P.H, Dr. P.H.

Commissioner

Inquires should be addressed to:

Robert Bogan Associate Counsel Office of Professional Medical Conduct 433 River Street – Suite 303 Troy, New York 12180 (518) 402-0828

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FILED
LOS ANGELES SUPERIOR COURT

FEB 0 6 2002

JOHNA CLARKE, CLERK

SUPERIOR COURT OF LOS ANGELES JUDICIAL BYSTERESE, DEPUTY

COUNTY OF LOS ANGELES, STATE OF CALIFORNIA

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8 THE PEOPLE OF THE STATE OF CALIFORNIA.

(D1) GERALD BARRY LEW, M.D., and

RON JOSEPH, Executive Director

MEDICAL BOARD OF CALIFORNIA, DIVISION OF MEDICAL QUALITY

MEDICAL BOARD OF CALIFORNIA,

STATE OF CALIFORNIA.

DEPARTMENT OF CONSUMER AFFAIRS.

(D2) WILLIAM FRANCIS PUGLIESE, P.A.

RICHARD L. WALLINDER, JR., Executive Officer PHYSICIAN ASSISTANT COMMITTEE of the

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Plaintiff.

Defendants.

Intervenors.

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Case No. NA 051-705

[Proposed]

ORDER RESTRICTING PRACTICE OF MEDICINE

DEFENDANT 1: GERALD BARRY LEW, M.D.

[Penal Code § 23]

### TO THE TO THE PARTIES IN THE ABOVE-ENTITLED ACTION:

The Court having read and considered the "Ex Parte Application to Intervenc by State Licensing Agencies re: Restrictions on Practice," filed with the Court on February 6, 2002, by Ron Joseph, Executive Director of the Medical Board of California (Board), through counsel, Attorney General of the State of California Bill Lockyer, by Deputy Attorney General Nancy Ann Stoner, and having heard and considered any objections raised by counsel on behalf of the Defendant No. 1, BARRY G. LEW, M.D.,

IT IS HEREBY ORDERED THAT, Defendant No. 1, BARRY G. LEW, M.D., Physician and Surgeon Certificate No. E 3909, is prohibited from practicing or attempting to practice any aspect of medicine during the pendency of this criminal action and/or during the pendency of any administrative or disciplinary action initiated by the Beard. Such prohibition includes, but is not limited to:

- advertising, by any means, or billing or holding himself out as practicing or available to practice medicine, or being able to supervise or be supervised by others who practice medicine;
- being present in any location or office setting in which medicine may be practiced for any purpose except as a patient or as a visitor of a family member who is a patient; and
- possessing, ordering, purchasing, receiving, prescribing, furnishing, administering, or otherwise distributing or using controlled substances or dangerous drugs, as defined by federal or state law.

IT IS FURTHER ORDERED that Defendant No. 1, BARRY G. LEW, M.D., immediately surrender to the Board or its representative for safekeeping, all indicia of desendant's license to practice as a physician and surgeon, as contemplated by Business and Professions Code Section 119, including but not limited to, defendant's wall certificate and wallet card issued to him by the Board.

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Superior Court of Los Angeles

	BILL LOCKYER, Attorney General	
	of the State of California NANCY ANN STONER, State Bar No. 072839	ORIGINAL FILED
	Deputy Attorney General 3 300 South Spring Street, Suite 1702	THE TENT
	Los Angeles, California 90013	FEB 0 6 2002
	4 Telephone: (213) 897-6793 Facsimile: (213) 897-1071	_
	5	LOS GELES
	Attorneys for Intervenors: 6 RON JOSEPH, Executive Director	SUPERIOR COURT
	MEDICAL BOARD OF CALIFORNIA,  7 DIVISION OF MEDICAL QUALITY	
	and	
	8 RICHARD L. WALLINDER, JR., Executive Officer PHYSICIAN ASSISTANT COMMITTEE of the	•
	9 MEDICAL BOARD OF CALIFORNIA	
1	0	
1	SUPERIOR COURT OF LOS ANGE	LES JUDICIAL DISTRICT
1	2 COUNTY OF LOS ANGELES, ST	
1	THE PEOPLE OF THE STATE OF	
	CALIFORNIA,	) Case No. NA 051-705
1	1 Idilitata,	)  EX PARTE APPLICATION TO
1	5 v.	) INTERVENE BY STATE
10		) LICENSING AGENCIES
10	(D2) WILLIAM FRANCIS PUGLIESE, P.A.	) ) RE: RESTRICTION ON
18	Defendants.	) PRACTICE; MEMORANDUM
19	RON JOSEPH, Executive Director	) OF POINTS AND ) AUTHORITIES;
	DIVISION OF MEDICAL QUALITY	) DECLARATION
20	RICHARD L. WALLINDER, JR., Executive Officer	(Penal Code § 23)
21	PHYSICIAN ASSISTANT COMMITTEE of the MEDICAL BOARD OF CALIFORNIA,	DATE: February 6, 2002
22	1	) TIME: 1:30 p.m. ) PLACE: South District-Long Beach
23	DEPARTMENT OF CONSUMER AFFAIRS, STATE OF CALIFORNIA,	) DEPT: D
24	1	Long Beach, CA 90802
25	Intervenors.	)
	TO TWO CLARKS	
26	TO THE CLERK OF THE ABOVE-ENTITLED CO	OURT:
27	PLEASE TAKE NOTICE that on Febru	4
28	thereafter as the matter may heard in Department of	
	EX PARTE APPLICATION TO INTI	ERVENE BY STATE LICENSING AGENCIES
	1	MEM. P&A'S; DECL.

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his official capacity as the Executive Director of the Medical Board of California (Board), Division of Medical Quality, and Richard L. Wallinder, Jr., in his official capacity as the Executive Officer of the Physician Assistant Committee, Medical Board of California, Department of Consumer Affairs, will voluntarily appear before this Court, through counsel, California Attorney General, Bill Lockyer, by Deputy Attorney General Nancy Ann Stoner, and seek to intervene under the authority of Penal Code Section 23, to request an Order prohibiting Defendant No.1, GERALD BARRY LEW, M.D., (Physician and Surgeon Certificate No. G34168), and Defendant No. 2, WILLIAM PUGLIESE, P.A., (Physician Assistant License No. PA 12876), from practicing or attempting to practice any aspect of medicine during the pendence of this action and/or during the pendency of any administrative or disciplinary action initiated by their respective Board or Committee. Such prohibition includes, but is not limited to:

- advertising, by any means, or billing or holding themselves out as practicing or available to practice medicine, or being able to supervise or be supervised by others who practice medicine;
- being present in any location or office setting in which medicine may be practiced for any purpose except as a patient or as a visitor of a family member who is a patient; and possessing, ordering, purchasing, receiving, prescribing, furnishing, administering, or otherwise distributing or using controlled substances or dangerous drugs, as defined by

federal or state law.

It is further requested that upon Order of this Court, the defendants shall immediately surrender to their licensing agency, or its representative, for safekeeping all indicia of defendants' licenses to practice as a Physician and Surgeon, and as a Physician Assistant, as contemplated by Business and Professions Code Section 119, including but not limited to, defendants wall certificates and wallet cards.

This Order is requested in the interest of justice and as a condition of any bail, or own recognizance release, because, if allowed to practice or attempt to practice medicine, the defendants would endanger the public health, safety and/or welfare.

This application is based upon the attached memorandum of points and authorities,

	declaration of counsel, supporting exhibits submitted under separate cover, all files and records
	in this matter and any other evidence as may be presented at the hearing on this application.
	DATED: February 5, 2002
	Respectfully submitted,
;	BILL LOCKYER, Attorney General
(	Of the State of California
7	The state of the s
8	NANCY ANN STONER Deputy Attorney General
9	Attorneys for Intervenors RON JOSEPH, Executive Director
10	MEDICAL BOARD OF CALIFORNIA, DIVISION OF MEDICAL QUALITY
11	and RICHARD L. WALLINDER ID Executive Officer
12	PHYSICIAN ASSISTANT COMMITTEE of the MEDICAL BOARD OF CALIFORNIA
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## **MEMORANDUM OF POINTS AND AUTHORITIES**

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THE COURT IS EMPOWERED TO RESTRICT THE USE OF A PROFESSIONAL LICENSE AS A CONDITION OF BAIL OR OWN RECOGNIZANCE RELEASE WHERE, AS HERE, THE DEFENDANTS POSE A DANGER TO THE PUBLIC HEALTH, SAFETY AND WELFARE AND THE CHARGED CRIMES ARE SUBSTANTIALLY RELATED TO THE QUALIFICATIONS, FUNCTIONS OR DUTIES OF THE LICENSE

### INTRODUCTION

# Defendant No. 1: Barry Gerald Lew, M.D.

BARRY GERALD LEW, M.D., (Defendant No. 1) was issued Physician and Surgeon Certificate No. E3909 on June 9, 1977, by the Medical Board of California (Board). The license is valid and will not expire until March 31, 2003. At the time of the acts alleged in the criminal complaint, Dr. Lew's license was on probation for prior misconduct (Exhibit 1, copy of License Certification). Effective June 26, 1998, the Board had revoked Dr. Lew's license, however that revocation was stayed and the license was placed on four (4) years probation, with certain terms and conditions (Exhibit 2, copy of prior discipline Decision). Two of those terms included: (1) take a course in prescribing practices; and (2) have his practice monitored, including chart review for taking patient histories, documenting physical examinations, developing a diagnosis and treatment program for his patients, with particular attention being paid to the area of prescribing steroid (anabolic) therapy (Exhibit 3, copy of Monitoring Plan of Supervision). The allegations underlying that disciplinary order, which Dr. Lew did not contest, involved excessive prescribing controlled substances and anabolic steroids, without medical indication, to two patients over several years, between 1992 to 1995.

Prior to this criminal complaint being filed, the Board filed an Accusation and Petition to Revoke Probation (Accusation) against Defendant Lew on June 14, 2001 (Medical Board Case No. D1-1995-55664; a true and accurate copy is provided as Exhibit 4 in support of this Application). That Accusation is based on allegations that Dr. Lew and/or his Physician Assistant, William

All exhibits supporting this request are submitted under separate cover for the court's and counsels' convenience.

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Francis Pugliese (Defendant No. 2) were grossly negligent, repeatedly negligent, incompetent, and violated the drug prescribing laws, among other violations, in their care and treatment of at least nine (9) patients. Each of these patients received prescriptions for dangerous and addicting controlled substances, including Vicodin and Valium, without any medical indication or physical examination conducted or documented in their records. At least two of these patients were known addicts and some of the patients underwent excessive, unnecessary tests with no follow-up of abnormal results. The dates of these alleged violations span from 1993 to 1999.

The criminal complaint alleges additional, recent violations that mostly occurred in 1999. Other than the allegations concerning one undercover operative, Lisa Voisard, all of the patients in the criminal proceeding are different from the patients involved in the Board's Accusation (counts 20-22 in the criminal complaint; paragraphs nn-pp in the Accusation, pages 18-19). This complaint charges that on at least ten occasions, undercover operatives were prescribed the controlled substance Phentermine, also known as "Fastin," without a legitimate medical purpose. The criminal complaint also alleges misconduct that far exceeds the scope of the violations alleged in the Board's Accusation: purchasing drugs through a pharmaceutical company that gives a kickback for each prescription sold at the doctor's office; allowing the Physician Assistant to obtain the controlled substances and sell or prescribe them at the doctor's office; allowing employees to document false diagnoses in patients' charts; splitting fecs generated from the Physician Assistant's illegal prescribing of controlled substances; fraudulently billing Medi-Cal for medical services that were not provided. For purposes of public protection, and his obligations as a physician, it does not matter whether Dr. Lew personally committed the charged acts, or allowed his Physician Assistant to commit them at his medical office: he is responsible for the medical services performed, or not performed, by the Physician Assistant. (Bus. & Prof. Code §§ 3501, subdiv. (f), and 3502.1, Title 16, California Code of Regulations, §1399.541.) This long and uninterrupted history of misconduct shows that Defendant Lew does not know how to practice medicine safely, can not be

According to the Physician's Desk Reference (54 Edition 2000), Fastin is a Schedule IV drug that is occasionally used for the short term treatment of obesity, as an adjunct to diet. It is chemically and pharmacologically related to amphetamines and shares the side effects and drug abuse potential of that group (pp. 3003-3004).

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trained or monitored to correct his prescribing practices, will not conform his behavior to the limits of the law, and can not be trusted to deal honestly with the public fisc or his patients' lives.

# Defendant No. 2: William Francis Pugliese, P.A.

WILLIAM FRANCIS PUGLIESE, P.A., (Defendant No. 2) was issued Physician Assistant License No. PA 12876 on March 6, 1992, by the Physician Assistant Committee (Committee). That license was valid at the time of the acts alleged in the criminal complaint and it is not due to expire until April 30, 2003 (Exhibit 1, copy of License Certification). Although Pugliese does not have a prior disciplinary history, an Accusation is currently pending against him. The Accusation was filed by the Executive Officer of the Committee on June 21, 2001, and is a companion case to the Accusation and Petition to Revoke Probation filed against Defendant No. 1, Dr. Lew (Physician Assistant Committee Case No. 1E-1999-101315; a true and accurate copy is provided as Exhibit 5 in support of this Application). The Accusation charges that Pugliese, as a Physician Assistant, and Dr. Lew, as his supervising physician, were grossly negligent, repeatedly negligent, incompetent, and violated the drug prescribing laws, among other violations, in their care and treatment of at least nine (9) patients, each of whom received prescriptions for dangerous and addicting controlled substances without any medical indication or physical examination conducted or documented in their records. The dates of these alleged violations span from 1993 to 1999.

Thus, within one year of receiving his license, Defendant Pugliese violated the public trust and endangered the patients who came to see him. The criminal complaint alleges misconduct that goes beyond an inability to practice medicine safely. It involves allegations of falsifying records, making money off of endangering people's health by improperly prescribing controlled substances, and defrauding the limited resources of the Medi-Cal system that subsidizes health care for the poor. The allegations indicate Defendant Pugliese is unable to handle the responsibilities entrusted in him, and he is too dishonest to practice medicine safely, with the health and welfare of the public in mind. 1111

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### ARGUMENT

The Medical Board of California and the Physician Assistant Committee are authorized by the Legislature to voluntarily appear in criminal proceedings and make recommendations regarding specific conditions of bail, pre-trial release, probation or sentencing that protect the public, including orders prohibiting a defendant from engaging in licensed activities. Specifically, Penal Code section 23 provides:

In any criminal proceeding against a person who has been issued a license to engage in a business or profession by the state agency pursuant to provisions of the Business and Professions Code. . ., the state agency which issued the license may voluntarily appear to furnish pertinent information, make recommendations regarding specific conditions of probation, or provide assistance necessary to promote the interests of justice and protect the interests of the public, or may be ordered by the court to do so, if the crime charged is substantially related to the qualifications, functions, or duties of the licensee.

Section 23 is a liberally designed statute adopted by the Legislature to promote public protection and to assist the court or magistrate to accomplish that end. The statute recognizes that licensing agencies, such as the Medical Board of California and Physician Assistant Committee, have a compelling and urgent interest in cases in which licensees are charged with crimes substantially related to the qualifications, functions, and duties of their profession.

This Court may place restrictions upon a defendant as a condition of bail. Penal Code section 1275 provides in relevant part:

(a) In setting, reducing, or denying bail, the judge or magistrate shall take into consideration the protection of the public, the seriousness of the offense charged, the previous criminal record of the defendant, and the probability of his or her appearing at trial or hearing of this case. The public safety shall be the primary consideration. (Emphasis added.)

Similarly, Penal Code section 1318 expressly provides that a defendant must promise to obey "all reasonable conditions" imposed by the court as a condition of release pending trial. In In Re York (1995) 9 Cal.4th 1133, the Supreme Court stated that the "reasonable conditions" contemplated by the statute went beyond merely assuring a defendant's appearance in court for specified future dates, but instead empowered a court to impose appropriate conditions for reasons of public safety pending trial. The only limitation on this power is that the court must make a specific individualized determination as to the appropriateness of the condition with respect to the defendant.

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This discretion to curtail a defendant's dangerous practices is like the court's broad discretion to impose conditions of probation prohibiting a person from engaging in any occupational, vocational, or professional activity, whether or not regulated by state licensing agencies, if it relates to the crime for which he was charged or convicted, or forbids conduct related to possible future criminality. In both situations, the conditions serve to protect the public. (People v. Keefer (1973) 35 Cal. App.3d 156, 168-169 (defendant precluded from heating business after theft conviction); People v. Frank (1949) 94 Cal. App.2d 740, 741-742 (pediatrician could not practice medicine after lewd act conviction); also People v. Lewis (1978) 77 Cal. App.3d 455, at 463-464 (defendant could not drive taxis or bartend after pimping conviction).)

# Basis of Request for Suspension of Right to Practice

Through this appearance, the Executive Officers of the Medical Board and Physician Assistant Committee request that this Court exercise its authority to order, as a provision of bail or O.R. release, that Defendants Lew and Pugliese shall be prohibited from engaging in the practice of medicine, and any related licensed activity, until disciplinary action can be taken and a decision rendered by the Board and/or Committee. Unless restricted, their licenses entitle them to purchase and prescribe more drugs, "examine" patients, bill for services allegedly rendered, and perform surgeries and other medical procedures included within the practice of medicine.

Ample reasons exist for the Court to impose such an order. Defendant Lew is a recalcitrant physician who endangers patients with his long-term, undisciplined prescribing of controlled substances that not only are addictive, but also are harmful when prescribed without medical indication and proper monitoring. Measures short of suspension have not worked to stop these practices. According to the allegations in the criminal complaint, Defendant Lew engaged the assistance of another untrustworthy licensee, Defendant Puglicse, to profiteer from the illegal sale and prescribing of drugs from Lew's medical office. Together they defrauded the health care system for the poor by falsely billing Medi-Cal for extensive physical examinations that did not occur. "There is no other profession in which one passes so completely within the power and control of another as does the medical patient." (Shea v. Board of Medical Examiners (1978) 81 Cal.App.3d

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564, 578, citing Fuller v. Board of Medical Examiners (1936) 14 Cal. App. 2d 734, 741.) Likewise, "[d]ishonesty is incompatible with the public trust." (Talmo v. Civil Service Commission (1991) 231 Cal.App.3d 210, 231.) As the court recognized in Pegues v. Civil Service Commission (1998) 67 Cal.App.4th 95, 107:

"[I]ntegrity and trustworthiness cannot be instilled in an employee [or here, a licensee], the [state agency] must be allowed to respond swiftly and decisively to violations of the public trust in order to protect the public fisc and preserve the [agency's] image in the community and among its own ranks."

The public should be safe from any further illegal acts by these Defendants until these charges are resolved. As detailed in the attached Declaration of Nancy Ann Stoner, the Medical Board and Physician Assistant Committee will be investigating this matter and taking whatever disciplinary action is appropriate, in addition to the action that is currently pending. An intervening suspension of the defendants' right to practice safeguards the public until the Board's and Committee's investigation and further proceedings can be completed. An order from this Court satisfies the dictates of the bail provisions in Penal Code section 1275, that "the public safety shall be the primary consideration." Intervenors respectfully submit that allowing Defendants Lew and Pugliese to continue to practice is too great a risk to require the public to undertake.

#### CONCLUSION

For the foregoing reasons, Intervenors, Ron Joseph, Executive Director of the Medical Board of California, Division of Medical Quality, respectfully requests that this Court issue an Order prohibiting Defendant BARRY G. LEW, M.D., Physician and Surgeon Certificate No. G-34168, from practicing or attempting to practice any aspect of medicine during the pendency of this action and/or during the pendency of any administrative or disciplinary action initiated by the Board. Likewise, Richard L. Wallinder, Jr., Executive Officer of the Physician Assistant Committee of the Medical Board of California, respectfully requests that this Court issue an Order prohibiting Defendant WILLIAM PUGLIESE, P.A., Physician Assistant License No. PA 12876, from practicing 1111

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	or attempting to practice any aspect of medicine as a Physician Assistant during the pendency of this
	action and/or during the pendency of any administrative or disciplinary action initiated by the
•	Committee.
4	DATED: February 5, 2002
4	Respectfully submitted,
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7	Attorney General
8	Marca An Att
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11	Attorneys for Intervenors
12	RON JOSEPH, Executive Director MEDICAL BOARD OF CALIFORNIA,
13	DIVISION OF MEDICAL QUALITY and
14	RICHARD L. WALLINDER, JR., Executive Officer PHYSICIAN ASSISTANT COMMITTEE of the
15	MEDICAL BOARD OF CALIFORNIA
16	DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA
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BILL LOCKYER, Attorney General of the State of California 2 NANCY ANN STONER, State Bar No. 072839 Deputy Attorney General 3 300 South Spring Street, Suite 1702 Los Angeles, California 90013 Telephone: (213) 897-6793 Facsimile: (213) 897-1071 5 Attorneys for Intervenors: 6 RON JOSEPH, Executive Director MEDICAL BOARD OF CALIFORNIA, 7 DIVISION OF MEDICAL QUALITY RICHARD L. WALLINDER, JR., Executive Officer 8 PHYSICIAN ASSISTANT COMMITTEE of the 9 MEDICAL BOARD OF CALIFORNIA 10 SUPERIOR COURT OF LOS ANGELES JUDICIAL DISTRICT 11 12 COUNTY OF LOS ANGELES, STATE OF CALIFORNIA 13 THE PEOPLE OF THE STATE OF Case No. NA 051-705 CALIFORNIA. 14 Plaintiff. **DECLARATION OF COUNSEL** 15 NANCY ANN STONER IN SUPPORT OF EX PARTE (D1) GERALD BARRY LEW, M.D., and 16 **APPLICATION TO** (D2) WILLIAM FRANCIS PÚGLIESE, P.A. INTERVENE BY STATE 17 LICENSING AGENCIES Defendants. 18 RE: RESTRICTION ON RON JOSEPH, Executive Director PRACTICE MEDICAL BOARD OF CALIFORNIA, DIVISION OF MEDICAL QUALITY [Penal Code § 23] 20 and RICHARD L. WALLINDER, JR., Executive Officer DATE: February 6, 2002 PHYSICIAN ASSISTANT COMMITTEE of the TIME: 1:30 p.m. MEDICAL BOARD OF CALIFORNIA, PLACE: South District-Long Beach 22 DEPT: DEPARTMENT OF CONSUMER AFFAIRS, 415 W. Ocean Blvd. 23 STATE OF CALIFORNIA, Long Beach, CA Intervenors 24 25 I, NANCY ANN STONER, hereby declare: 26 I am an attorney licensed to practice in the State of California and am employed with the California Department of Justice as a Deputy Attorney General in the Health Quality 27 Enforcement Section in Los Angeles. 28 DECLARATION OF COUNSEL IN SUPPORT OF EX PARTE APPLICATION

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In this capacity, I am the attorney of record assigned to make an appearance in this 2. case on behalf of Ron Joseph, Executive Director of the Medical Board of California, and on behalf of Richard L. Wallinder, Jr., Executive Officer of the Physician Assistant Committee.

As counsel for the Board and Committee, I was informed of this arraignment by 3. Deputy Attorney General Alexandra Ramsburg Kirk. On February 4, 2002, I reviewed a copy of the Felony Complaint that was filed on behalf of the Bureau of Medi-Cal Fraud and Elder Abuse in this matter (Case No. NA 051-705).

- I also reviewed a certified copy of the prior Decision and Order of the Medical Board 4. of California, and the attached Stipulation and underlying Accusation, in Board case No. 11-95-55664. True and correct copies of those documents are attached as Exhibit 2 in support of the Board's Ex Parte Application to Intervene by State Licensing Agencies re: Restriction on Practice (Application). True and correct copies of the Monitoring Plan of Supervision that are part of the Board's enforcement file for this disciplinary order are also attached as Exhibit 3 in support of the Application. The attached Memorandum of Points and Authorities accurately summarizes pertinent parts of those documents.
- I reviewed, and accurately summarized the pertinent parts of, the Accusation and 5. Petition to Revoke Probation (Medical Board Case No. D1-1995-55664) that is currently pending against Defendant Lew. A true and accurate copy of that document is attached as Exhibit 4 in support of the Application. Likewise, I reviewed, and accurately summarized the pertinent parts of, the Accusation (Physician Assistant Committee Case No. 1E-1999-101315) that is currently pending against Defendant Pugliese. A true and accurate copy of that document is attached as Exhibit 5 in support of this Application.
- As a member of the Health Quality Enforcement Section, I am personally familiar with the fact that the pending administrative Accusations against Defendants Lew and Puglicse were recently reassigned to a fellow Deputy Attorney General in this section, Robert McKim Bell, after the previously assigned Deputy Attorney General, Mark T. Roohk, left the office. A hearing date has not been scheduled for these administrative matters.
  - After reviewing the pending disciplinary Accusations and the prior Decision against 7.

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Defendant Lew, it is apparent that the criminal charges recently filed against Defendants Lew and Pugliese involve new and very serious matters that are not part of the existing disciplinary case or underlying investigation. Unless a criminal conviction is obtained, the Board and Committee would have to put on the same evidence, witnesses and exhibits that must be used in this criminal proceeding in order to prove the charges.

- A Petition for an Interim Suspension Order pursuant to Government Code section 11529 is the procedure the Board and Committee can utilize to temporarily suspend the defendants' licenses in order to protect the public's safety while a disciplinary action is pending. However, the procedure is time consuming, costly, and largely duplicates the criminal proceedings if undertaken prior to a conviction. The evidence supporting the criminal case and pending administrative charges must be converted into documentary evidence and witness declarations that are submitted to an administrative law judge. Time is necessary to investigate the new allegations and to prepare the petition and declarations.
- It is the position of the Executive Director of the Medical Board of California that 9. Barry Gerald Lew, M.D., is unsafe to practice medicine and should be deprived of that privilege pending completion of these criminal proceedings and any proceedings by the Board itself. Likewise, it is the position of the Executive Officer of the Physician Assistant Committee that William Pugliese is unsafe to practice as a Physician Assistant and should be deprived of that privilege pending completion of these criminal proceedings and any proceedings by the Committee itself. This Court's exercise of authority under sections 1275 (release of defendant on bail) and 1318 (regarding own recognizance [O.R.] release), in conjunction with section 23 of the Penal Code, addresses both the interest of justice and the need for prompt public protection. The Board and the Committee respectfully request, through counsel, that this Court issue such an order at this time.

I declare under penalty of perjury that the foregoing is true and correct. Executed this 6th day of February, 2002, in Los Angeles, California.

outy Attorney General

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1 2	BILL LOCKYER, Attorney General of the State of California MARK T. ROOHK, State Bar No. 132698	FILED	
3	Deputy Attorney General California Department of Justice	STATE OF CALIFORNIA MEDICAL BOARD OF CALIFORNIA	
	300 South Spring Street, Suite 1702	SACRAMENTO Gene 14 20 01 BY Lamelal & Marker 1	
5	Los Angeles, California 90013 Telephone: (213) 897-2568 Facsimile: (213) 897-1071		
6	Attorneys for Complainant		
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8	BEFORE T DIVISION OF MEDIC		
9	MEDICAL BOARD O	F CALIFORNIA	
10	DEPARTMENT OF CON STATE OF CAL		
11			
12	In the Matter of the Accusation Against:	Case No. D1-1995-55664	
13	BARRY LEW, M.D. 5600 Atlantic Avenue	ACCUSATION AND PETITION TO REVOKE PROBATION	
14	Long Beach, California 90805		
15	Physician and Surgeon's Certificate No. G34168		
16	Respondent.		
17			
18	Complainant alleges:		
19	PARTIES	<u>S</u>	
20	1. Ron Joseph ("Complainant") b	orings this Accusation and Petition to	
21	Revoke Probation ("Accusation") solely in his officia	al capacity as the Executive Director of the	
22	Medical Board of California, Department of Consum	er Affairs.	
23	2. On or about June 9, 1977, the Medical Board of California issued		
24	Physician and Surgeon's Certificate ("License") Num	ber G34168 to Barry Lew, M.D.	
25	("Respondent"). Except as otherwise alleged below,	the License was in full force and effect at all	
26	times relevant to the charges brought herein and will	expire on March 31, 2001, unless renewed.	
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.  <u>JURISDICTION</u>

- 3. This Accusation is brought before the Division of Medical Quality,
  Medical Board of California ("Division"), under the authority of the following sections of the
  Business and Professions Code ("Code").
- 4. Section 2227 of the Code provides that a licensee who is found guilty under the Medical Practice Act may have his or her license revoked, suspended for a period not to exceed one year, placed on probation and required to pay the costs of probation monitoring, or such other action taken in relation to discipline as the Division deems proper.
  - 5. Section 2234 of the Code states:

"The Division of Medical Quality shall take action against any licensee who is charged with unprofessional conduct. In addition to other provisions of this article, unprofessional conduct includes, but is not limited to, the following:

- "(a) Violating or attempting to violate, directly or indirectly, or assisting in or abetting the violation of, or conspiring to violate, any provision of this chapter [Chapter 5, the Medical Practice Act].
  - "(b) Gross negligence.
  - "(c) Repeated negligent acts.
  - "(d) Incompetence.
- "(e) The commission of any act involving dishonesty or corruption which is substantially related to the qualifications, functions, or duties of a physician and surgeon.
- "(f) Any action or conduct which would have warranted the denial of a certificate.
  - 6. Section 725 of the Code states:

"Repeated acts of clearly excessive prescribing or administering of drugs or treatment, repeated acts of clearly excessive use of diagnostic procedures, or repeated acts of clearly excessive use of diagnostic or treatment facilities as determined by the standard of the community of licensees is unprofessional conduct for a physician and surgeon, dentist, podiatrist, psychologist, physical therapist, chiropractor, or optometrist.

However, pursuant to Section 2241.5, no physician and surgeon in compliance with the California Intractable Pain Treatment Act shall be subject to disciplinary action for lawfully prescribing or administering controlled substances in the course of treatment of person for intractable pain."

7. Section 2241 of the Code states in pertinent part:

"Unless otherwise provided by this section, the prescribing, selling, furnishing, giving away, or administering or offering to prescribe, sell, furnish, give away, or administer any of the drugs or compounds mentioned in Section 2239 to an addict or habitué constitutes unprofessional conduct.

" "

- 8. Section 2242 of the Code states in pertinent part:
- "(a) Prescribing, dispensing, or furnishing dangerous drugs as defined in Section 4022 without a good faith prior examination and medical indication therefor, constitutes unprofessional conduct.

"

9. Section 2238 of the Code states:

"A violation of any federal statute or federal regulation or any of the statutes or regulations of this state regulating dangerous drugs or controlled substances constitutes unprofessional conduct."

- 10. Section 2266 of the Code states: "The failure of a physician and surgeon to maintain adequate and accurate records relating to the provision of services to their patients constitutes unprofessional conduct."
- 11. Section 3527, subdivision (d), of the Code provides in pertinent part that the Division may, in conjunction with an action it has commenced against a physician and surgeon, order the suspension or revocation of, or the imposition of probationary conditions upon, an approval to supervise a physician's assistant, for unprofessional conduct, which includes, but is not limited to, a violation of the Medical Practice Act or a violation of the regulations adopted by the Physician Assistant Committee or the Board.

provides:

12.	Section 1399.545 of Title 16 of the California Code of Regulations

- (a) A supervising physician shall be available in person or by electronic communication at all times when the physician assistant is caring for patients.
- (b) A supervising physician shall delegate to a physician assistant only those task and procedures consistent with the supervising physician's specialty or usual and customary practice and with the patient's health and condition.
- (c) A supervising physician shall observe or review evidence of the physician assistant's performance of all tasks and procedures to be delegated to the physician assistant until assured of competency.
- (d) The physician assistant and the supervising physician shall establish in writing transport and back-up procedures for the immediate care of patients who are in need of emergency care beyond the physician assistant's scope of practice for such times when a supervising physician is not on the premises.
- (e) A physician assistant and his or her supervising physician shall establish in writing guidelines for the adequate supervision of the physician assistant which shall include one or more of the following mechanisms:
- (1) Examination of the patient by a supervising physician the same day as care is given by the physician assistant;
- (2) Countersignature and dating of all medical records written by the physician assistant within thirty (30) days that the care was given by the physician assistant;
- (3) The supervising physician may adopt protocols to govern the performance of a physician assistant for some or all tasks. The minimum content for a protocol governing diagnosis and management as referred to in this section shall include the presence or absence of symptoms, signs, and other data necessary to establish a diagnosis or assessment, any appropriate tests or studies to order, drugs to recommend to the patient, and education to be given the patient. For

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protocols governing procedures, the protocol shall state the information to be given the patient, the nature of the consent to be obtained from the patient, the preparation and technique of the procedure, and the follow-up care. Protocols shall be signed and dated by the supervising physician and the physician assistant. The supervising physician shall review, countersign, and date a minimum of 10% sample of medical records of patients treated by the physician assistant functioning under these protocols within thirty (30) days. The physician shall select for review those cases which by diagnosis, problem, treatment or procedure represent, in his or her judgment, the most significant risk to the patient;

- (4) Other mechanisms approved in advance by the [Physician Assistant Committee].
- (g) The supervising physician has continuing responsibility to follow the progress
- autonomously. The supervising physician shall be responsible for all medical

services provided by a physician assistant under his or her supervision.

of the patient and to make sure that the physician assistant does not function

- 13. The following sections of the California Health and Safety Code are relevant to this Accusation:
  - a. Section 11153 provides as follows:
  - "(a) A prescription for a controlled substance shall only be issued for a legitimate medical purpose by an individual practitioner acting in the usual course of his or her professional practice. The responsibility for the proper prescribing and dispensing of controlled substances is upon the prescribing practitioner, but a corresponding responsibility rests with the pharmacist who fills the prescription. Except as authorized by this division, the following are not legal prescriptions:
  - "(1) an order purporting to be a prescription which is issued not in the usual course of professional treatment or in legitimate and authorized

research; or

- "(2) an order for an addict or habitual user of controlled substances, which is issued not in the course of professional treatment or as part of an authorized narcotic treatment program, for the purpose of providing the user with controlled substances, sufficient to keep him or her comfortable by maintaining customary use."
- b. Section 11156 provides as follows: "[n]o person shall prescribe for administer, or dispense a controlled substance to an addict or habitual user, or to any person representing himself as such, except as permitted by this division."
- c. Section 11157 provides as follows: "[n]o person shall issue a prescription that is false or fictitious in any respect."
- d. Section 11171 provides as follows: "[n]o person shall prescribe, administer, or furnish a controlled substance except under the conditions and in the manner provided by this division."
- 14. The following medications are dangerous drugs within the meaning of Business and Professions Code section 4022 and, where indicated, controlled substances within the meaning of Health and Safety Code sections 11056 and 11057:
  - a. <u>Vicodin</u>, a trade name for hydrocodone and acetaminophen, a Schedule III controlled substance per section 11056;
  - b. <u>Valium</u>, a trade name for diazepam, a Schedule IV controlled substance per section 11057;
  - c. <u>Xanax</u>, a trade name for alprazolam, a Schedule IV controlled substance per section 11057;
  - d. Tylenol #3, a trade name for acetaminophen with codeine, a Schedule III controlled substance per section 11056;
    - e. <u>Soma</u>, a trade name for carisoprodol.
- 15. Section 125.3 of the Code provides, in pertinent part, that the Division may request the administrative law judge to direct a licentiate found to have committed a

violation or violations of the licensing act to pay a sum not to exceed the reasonable costs of the investigation and enforcement of the case.

- 16. Section 14124.12 of the Welfare and Institutions Code states, in pertinent part:
  - "(a) Upon receipt of written notice from the Medical Board of California, the Osteopathic Medical Board of California, or the Board of Dental Examiners of California, that a licensee's license has been placed on probation as a result of a disciplinary action, the department may not reimburse any Medi-Cal claim for the type of surgical service or invasive procedure that gave rise to the probation, including any dental surgery or invasive procedure, that was performed by the licensee on or after the effective date of probation and until the termination of all probationary terms and conditions or until the probationary period has ended, whichever occurs first. This section shall apply except in any case in which the relevant licensing board determines that compelling circumstances warrant the continued reimbursement during the probationary period of any Medi-Cal claim, including any claim for dental services, as so described. In such a case, the department shall continue to reimburse the licensee for all procedures, except for those invasive or surgical procedures for which the licensee was placed on probation."

#### FIRST CAUSE FOR DISCIPLINE

(Gross Negligence)

17. Respondent is subject to disciplinary action under section 2234, subdivision (b) of the Code in that he has committed acts of gross negligence. The circumstances are as follows:

#### Patient L.D.

a. This patient presented to Respondent's office on nine (9) occasions, the first on or about March 12, 1999, and the last on or about September 7, 1999. The medical record for the first visit indicates the patient had a history of left knee surgery, and had five (5) pins in that knee with a complaint of pain. There is no

indication that a physical examination was conducted during this visit, and the only indication of a history is a one page "health questionnaire" filled out by the patient.

Treatment consisted of prescriptions for Vicodin ES #60 and Valium 10mg #30. There does not appear to be a signature on this record.

- b. The patient returned eight (8) times to Respondent's office. No information other than knee pain, and on one occasion each, an ear infection and anxiety, is documented for any of these visits. No physical examination is ever documented. Vicodin and Valium in the strength and amount referenced above are dispensed during all of these visits. The records for five (5) of the visits are stamped with the signature of Respondent's Physician Assistant, William Pugliese ("PA"). There are no countersignatures by Respondent found in any of the records, and it is unclear as to whether Respondent ever personally saw this patient.
- c. Respondent is subject to discipline for his treatment of this patient in that he failed to obtain or document an adequate history; he failed to perform or document a good faith physical examination; he prescribed Vicodin and Valium without documenting any examination or medical indication; and he failed to countersign the work or otherwise supervise the acts of his PA.

### Patient M.J.

- d. This patient presented to Respondent's office on approximately forty-two (42) occasions, the first on or about September 3, 1996, and the last on or about September 1, 1999. The medical record for the first visit includes weight, blood pressure, and temperature, and a complaint of low blood pressure and right hip pain. There is no indication that a physical examination was conducted during this visit, and no other evidence that a history was taken. Treatment consisted of prescriptions for Vicodin ES #60 and Valium 10mg #60. There does not appear to be a signature on this record.
- e. The next recorded visit for this patient is on or about April 15, 1997. The full text of the record for this visit indicates "Patient needs refills" and Valium and "Codine 3" are listed, along with a reference to "CBC." Respondent also ordered

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and/or performed an extensive series of chemistry studies on this date, none of which (with the exception of CBC) are mentioned anywhere else in the records.

- On the next four visits, between May 9, 1997, and August 14, f. 1997, the records contain little more than the following, "Patient in for refill, Valium"; the fourth visit, on or about August 14, 1997, also includes a complaint of "pinched nerve and back pain." At the following visit, on or about September 9, 1997, the record indicates an anxiety complaint, sore throat, seizure disorder, and "Patient wants refills on medication." Valium is again prescribed. Respondent also ordered nerve conduction studies, performed the same day, although some abnormality is noted, there is no documented justification for ordering these studies, nor is there any further mention of them in the records.
- Over the next several visits, between December 31, 1997, and September 1, 1998, the records consist of brief references to anxiety, hip pain, and back pain, along with multiple entries which consist entirely of "Patient wants refills on medication!" Valium continues to be prescribed, along with Vicodin, Soma, and Motrin. Many of the records for these visits are unsigned.
- On or about October 1, 1998, the record indicates the patient complained of neck and low back pain, numbness down one leg, and "both hands fall asleep." Respondent ordered numerous electro-diagnostic studies, completed the same day, which included an abnormal electromyograph ("EMG") which showed evidence of cervical radiculopathy, as well as nerve conduction studies which showed both a diffuse neuropathy as well as a compressive neuropathy. Again, there is no further mention of these studies in the records, and no follow-up by Respondent was ever documented.
- Over the next several visits, between October 9, 1998, and April 8, 1999, the records again consist of brief references to anxiety and back and leg pain. Vicodin, Valium, and Soma are prescribed. Again, many of the records for these visits are unsigned. The record for the next visit, on or about April 30, 1999, consists of nothing but prescriptions for Vicodin and Valium, and is stamped with the signature of

the PA. Of note is a patient complaint of "diabetes" on the April 8, 1999, record, which includes no further information or evidence of treatment.

j. Over the final seven (7) visits, the majority of the records contain the stamped signature of the PA. None of these are countersigned by Respondent. None of these, with one exception, contain more than brief references to the patient complaint (there are two more references to diabetes). The exception is the visit occurring on or about August 16, 1999, the record of which indicates the patient fell and injured his right side. A follow up radiology study performed two days later showed two fractured ribs. There is no indication in the records that Respondent ever followed up on this with any kind of treatment.

k. Respondent is subject to discipline for his treatment of this patient in that he failed to obtain or document an adequate history; he failed to perform or document a good faith physical examination; he prescribed Vicodin, Valium, and Soma without documenting any examination or medical indication; he ordered unnecessary tests and studies on three occasions (April 15, 1997; September 9, 1997; October 1, 1998) and failed to follow up on abnormal results; he failed to properly address the issue of diabetes with either documentation, monitoring, or testing; he failed to document appropriate treatment of the fractured ribs; and he failed to countersign the work or otherwise supervise the acts of his PA.

### Patient K.B.

- 1. According to the records, Respondent first saw this patient in August 1993. During that time, Respondent hospitalized the patient for cellulitis in the lower right leg, seizure disorder, and substance abuse. The hospitalization confirmed all diagnoses. Respondent's office record of September 10, 1993, indicates "No medications given, not to be seen in this office again."
- m. On or about May 9, 1996, the patient again presented to Respondent's office, complaining of seizure disorder and chest pain. There is no indication that a physical examination was conducted during this visit, and no other

evidence that a history was taken. Subsequently, the patient returned to Respondent's office approximately twenty-five (25) times on an erratic basis between May 1996 and September 1, 1999. Several of the record entries consist of nothing more than weight, temperature, and/or blood pressure, the patient's complaint(s), and whether or not medications were prescribed; the medications which were prescribed included Vicodin and Valium. Other entries consist of nothing more than the statements "Patient wants refill on medications" or "Patient wants to speak to the M.D." Up until October 29, 1998, most of the entries are unsigned. Beginning that date, several of the entries contain the stamped signature of the PA. None of these are countersigned by Respondent.

- n. On or about May 5, 1999, Respondent ordered electro diagnostic testing, including nerve conduction studies and a somatosensory evoked response study. All test results were normal. On or about June 3-4, 1999, Respondent ordered several other studies of the arteries, deep venous system, and heart, none of which were abnormal. None of the results of these tests were documented in the records, and the records contain no documented justification for ordering them. On or about September 1, 1999, the patient presented complaining of diarrhea "for the last month," lower back pain, anxiety, insomnia, and asking for a medication refill. Respondent ordered full chemistry panels, the results of which were unremarkable.
- o. Respondent is subject to discipline for his treatment of this patient in that he failed to obtain or document an adequate history; he failed to perform or document a good faith physical examination; he prescribed Vicodin and Valium to a known addict, and Valium to an individual with a history of seizure disorder, without documenting any examination or medical indication; he ordered excessive tests and studies on three occasions without documented justification; and he failed to countersign the work or otherwise supervise the acts of his PA.

### Patient S.B.

p. According to the records, Respondent first saw this patient on or about January 29, 1997, however, the record for this visit notes "Patient wants to talk to

Billy, fell over handle bars on bike," which implies the patient had already presented to Respondent's office and had prior dealings with the PA. There is no indication that a physical examination was conducted during this visit, and no other evidence that a histor was taken. Treatment included prescriptions of Vicodin ES #30 and Valium 10mg #60. There does not appear to be a signature on this record.

- q. Subsequently, the patient returned to Respondent's office twenty-nine (29) times, the last visit occurring on or about September 1, 1999. On at least twenty of those visits Vicodin and Valium were prescribed. The patient's complaints usually involve lower extremity and back pain and anxiety. Other entries consist of little more than variations on the statements "Patient wants refill on medications" or "Patient wants to speak to the M.D." Up until February 4, 1999 most of the entries are unsigned.

  Beginning that date, several of the entries contain the stamped signature of the PA. None of these are countersigned by Respondent.
- r. X-rays ordered by Respondent and taken on or about March 10, 1997, indicated broad based disc bulges at L3-4 and L4-5, however there is no indication in the records that Respondent ever followed up on these findings.
- s. The record for the February 24, 1998, visit indicates "Patient wants to be hospitalized," presumably for pain. This was done on or about February 26, 1998. According to Respondent's history and physical upon admission, the patient's past medical history was "significant for intravenous drug abuse on methadone maintenance." Internal medicine and orthopedic consultations were obtained. The orthopedist recommended bed rest, physical therapy in the form of hot packs, ultrasound, and massage, as well as exercise. Also recommended were nerve conduction studies. The patient was discharged on or about March 2, 1998; Respondent's discharge summary implies that the above recommendations were followed and the patient improved.
- t. On or about September 22, 1998, nerve conduction studies were again ordered by Respondent, and no contributing neuropathies in the upper or lower extremities were found, although a somatosensory evoked response study that same day

did suggest a problem with the lower extremities. Nevertheless, on or about April 5, 1999, Respondent again ordered nerve conduction studies of the upper and lower extremities, as well as a somatosensory evoked response study. These studies were entirely normal.

u. Respondent is subject to discipline for his treatment of this patient in that he failed to obtain or document an adequate history; he failed to perform or document a good faith physical examination; he prescribed Vicodin and Valium to a known addict, without documenting any examination or medical indication; he failed to otherwise discuss and properly treat this patient's lower extremity pain; he ordered unnecessary tests and studies on at least one occasion (April 5, 1999) and without documented justification on other occasions; and he failed to countersign the work or otherwise supervise the acts of his PA.

### Patient D.G.

- v. This patient presented to Respondent's office on eight (8) occasions, the first on or about February 18, 1999, and the last on or about August 24, 1999. At the first visit, the patient complained of back and knee injuries causing pain. There is no indication that a physical examination was conducted during this visit, and the only indication of a history is a one page "health questionnaire" filled out by the patient. Treatment consisted of prescriptions for Vicodin ES #60 and Valium 10mg #30. Subsequent entries include two further references to pain, two requests for refills, and two entries with nothing more than a blood pressure reading and Vicodin and Valium prescriptions (March 18, 1999), and a reference to Lotrel (August 24, 1999). None of the entries are signed.
- w. Respondent is subject to discipline for his treatment of this patient in that he failed to obtain or document an adequate history; he failed to perform or document a good faith physical examination; he prescribed Vicodin and Valium without documenting any examination or medical indication; and he failed to countersign the work or otherwise supervise the acts of his PA.

### Patient F.F.

- thirty-one (31) occasions, the first on or about June 2, 1997, and the last on or about August 26, 1999. At the first visit, the patient complained of severe migraine headaches. The medical record includes weight, blood pressure, and temperature. There is no indication that a physical examination was conducted during this visit, and no other evidence that a history was taken. Treatment consisted of prescriptions for Vicodin ES #40. There does not appear to be a signature on this record.
- y. Of the remaining thirty (30) visits, ten times the patient complained of anxiety, seven times she complained of migraines or headaches, six times she complained of back pain, and twice she complained of insomnia. On none of these occasions does the record indicate further history or a physical examination was performed. Fourteen times the patient came in requesting refills on medication. Valium was first prescribed during the second visit, on or about June 24, 1997; subsequently, Vicodin and Valium were prescribed after eighteen visits, occasionally supplemented or supplanted by Xanax or Soma. Fifteen times, the record of the visit consists of nothing other than the prescription and either a request for a refill or nothing further. Many of the entries have no signature. Fourteen times, the entry contains the stamped signature of the PA. None of these are countersigned by Respondent.
- z. Respondent is subject to discipline for his treatment of this patient in that he failed to obtain or document an adequate history; he failed to perform or document a good faith physical examination; he prescribed Vicodin, Valium, Xanax, and Soma without documenting any examination or medical indication; and he failed to countersign the work or otherwise supervise the acts of his PA.

### Patient J.R.

aa. This patient presented to Respondent's office on approximately thirty-four (34) occasions, the first on or about July 22, 1998, and the last on or about September 7, 1999. At the first visit, the patient complained of low back pain. The

medical record includes weight, blood pressure, and temperature, as well as a brief history note of "muscle spasm, back pain, patient takes Flexiril, Motrin, and Vicodin." There is no indication that a physical examination was conducted during this visit, and the only other evidence of a history is in a one page questionnaire. Treatment consisted of prescriptions for the above named substances, including Vicodin ES #30. There does not appear to be a signature on this record.

- bb. On or about August 3, 1998, the patient came in wanting a "letter for court" regarding his back pain; Vicodin was again prescribed. On or about August 24, 1998, the patient came in complaining of breaking his thumb; x-rays were ordered. Neither of these records were signed. However, at the next visit, on or about September 18, 1998, Respondent noted and signed a two-page history and examination, ordered full chemistry panels (which were essentially normal), and again prescribed Vicodin.
- cc. The next three visits, the patient came in complaining of pain, and Vicodin was prescribed. At the third visit, on or about November 5, 1998, Respondent ordered nerve conduction studies and a somatosensory evoked response study, both of which were abnormal for the lower extremities. The records for these three visits are signed by Respondent.
- dd. Thereafter, the patient returned to Respondent's office twenty-seven (27) times. Most of these records consist only of a complaint of pain, usually involving the back, and on twelve of these visits, a prescription for Vicodin; as of July 16, 1999, Soma is often added. Most of these records are unsigned. Beginning May 27, 1999, many of the records contain the stamped signature of the PA. None of these are countersigned by Respondent. There is no indication that Respondent ever followed up on the studies ordered in November 1998. On or about July 16, 1999, Respondent again ordered nerve conduction studies and a somatosensory evoked response study, without any documented justification. These studies were entirely normal.
- ee. Respondent is subject to discipline for his treatment of this patient in that he prescribed Vicodin and Soma without documenting any adequate examination

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or medical indication; he ordered tests and studies without sufficient justification on at least one occasion (November 5, 1998) and then failed to follow up on abnormal findings; he subsequently ordered additional tests and studies with no justification whatsoever (July 16, 1999); and he failed to countersign the work or otherwise supervise the acts of his PA.

### Patient D.D.

ff. This patient presented to Respondent's office on approximately sixty-six (66) occasions, the first on or about November 22, 1994, and the last on or about September 2, 1999. According to the records, the patient was a "no show" on multiple occasions. At the first visit, the patient complained of cough, congestion, and headache. The medical record includes patient's age, height, weight, blood pressure, and temperature. There is no indication that a physical examination was conducted during this visit, and the only evidence of a history is in a one page "permit for treatment." Treatment consisted of several prescriptions, including Tylenol #3 #30. There does not appear to be a signature on this record.

Between the first visit and July 1, 1996, the patient returned to gg. Respondent's office over thirty (30) times. Her complaints included body itching, cough, congestion, headache, toothache, anxiety, chest pain, shoulder pain, hip pain, abdominal pain, insomnia, lower back pain, and arthritic pain. With one exception, none of the records for these visits include a history or physical examination, or any additional information beyond the complaint, temperature, weight, blood pressure, and whatever medications were prescribed, usually including Tylenol #3. Only one of the notes has a signature. The one exception is a visit for September 21, 1995, which has extensive notes regarding the patient's complaints and their history, including justification for the prescription of TylenoT#3 and other medications. This record is signed, although it is unclear by whom.

hh. During this period, Respondent hospitalized the patient on three occasions for pelvic and/or abdominal pain: December 3, 1995; March 7, 1996; and April

13, 1996. The first visit resulted in a laparoscopy performed by another physician; there is no copy of the operative report in Respondent's records. The second visit resulted in a laparotomy and bowel reconstruction performed by another physician; these procedures are noted in Respondent's discharge summary. The third visit included treatment of pair and nausea which developed subsequent to the previous procedures.

ii. For the patient's visit on or about July 1, 1996, there is another extensive note, which appears to be signed by a physician assistant other than Mr. Pugliese. A similar note is found two visits later, on or about August 15, 1996. For the remaining thirty (30) visits, the records consist of little more than the patient's complaint(s), weight, temperature, and/or blood pressure, and the medication(s) prescribed, which usually included Tylenol #3, but later also included Soma. Six times the record consists of nothing else than the patient's request for refills. Most of these records are unsigned, but beginning May 3, 1999, several of the entries contain the stamped signature of the PA. None of these are countersigned by Respondent. During this period, Respondent hospitalized the patient on four more occasions, the first three (between September 1996 and April 1997) for abdominal pain, rule out obstruction.

in that he failed to obtain or document an adequate history; he failed to perform or document a good faith physical examination; he prescribed Tylenol #3 and Soma without documenting any examination or medical indication; he prescribed Tylenol #3 to a patient with a long history of bowel surgeries, adhesions, and obstructions, without advising the patient of the potential problems of using an opioid with codeine under such conditions, or providing any bowel regimen to offset said problems; and he failed to countersign the work or otherwise supervise the acts of his PA.

#### Patient D.G.2

kk. According to the medical records, Respondent saw this patient approximately thirty (30) or more times between September 1993 and January 1997. On or about November 30, 1993, Valium 5mg #30 was prescribed. The records contain no

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further justification for Valium after that date. Nevertheless, Respondent prescribed Valium10mg to this patient on fourteen (14) other occasions between 1995 and 1998.

II. The Board received two sets of medical records for this patient, one set from the patient herself which accompanied her complaint, and one set from Respondent which was specifically requested once an investigation was opened. The two sets are not identical, specifically, the set received from Respondent has numerous additions to the majority of the entries.

mm. Respondent is subject to discipline for his treatment of this patient in that he prescribed Valium without documenting any medical examination or indication, and in that he altered the medical records after the fact by including additional information not present in the original version of those records, and without noting the date of the additions and alterations.

### Undercover operation

On or about August 5, 1999, Medical Board Probation Investigator nn. Lisa Voisard presented to Respondent's office using the name "Toni Jones". Investigator Voisard completed a two page medical questionnaire, and was then called into the examination area by a female who took her weight and blood pressure. The female asked Investigator Voisard why she was seeing the doctor, and Investigator Voisard replied she wanted to discuss it with the doctor. Investigator Voisard was then taken to an examination room, and was seen by Respondent." Respondent asked Investigator Voisard why she was there, and Investigator Voisard replied she wanted Valium. Respondent had the door to the exam room closed, and then asked why she wanted Valium. Investigator Voisard replied she liked taking it. Respondent asked if there was anything wrong with her and she replied in the negative. Respondent told Investigator Voisard that he was trying to find a reason to give her Valium, and asked if she was anxious or depressed, to which Investigator Voisard again replied in the negative. Respondent asked if she had taken Valium before and she replied in the affirmative. Respondent once again asked if there was anything wrong with her, and she replied that sometimes she gets upset with her

adult son. Respondent asked if the Valium was for her only, and she replied in the affirmative. Respondent asked if she had ever been addicted to prescription drugs and she replied in the negative. Respondent then agreed to write a prescription for Valium 5mg #30, but first he told Investigator Voisard he wanted to listen to her heart; he had her turn around, he lifted up the back of her shirt, placed the stethoscope on her back, told her to turn around and face him, and placed the stethoscope on her chest, over her shirt. Respondent then handed her the Valium prescription.

Respondent's office, again using the name "Toni Jones". After she was called into the examination area, she was met by a male who was later identified as PA Pugliese. The PA asked her what the matter was, and she replied she was here to see the doctor. The PA asked what she needed and she replied she needed more Valium. The PA asked if she wanted the 5mg pills and she replied she actually wanted the 10mg pills. The PA asked if she wanted 30 pills and she replied in the affirmative. Investigator Voisard then asked if she could get some Vicodin as well. The PA asked which strength, and she replied she wanted the stronger, and asked if she could buy the drugs there at the office. The PA quoted her a price, then returned with two plastic bottles. While Investigator Voisard was waiting for the medication, Respondent passed by the exam room, and they said hello to each other. Investigator Voisard paid for the Valium and Vicodin and left the office. At no time during this visit did she undergo a physical examination of any kind.

pp. Respondent is subject to discipline for his treatment of the patient in the undercover operation in that he failed to obtain or document an adequate history; he failed to perform or document a good faith physical examination; he prescribed Valium without medical indication; and he failed to countersign the work or otherwise supervise the acts of his PA.

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### SECOND CAUSE FOR DISCIPLINE

(Repeated Negligent Acts)

- 18. Respondent is subject to disciplinary action under section 2234, subdivision (c) of the Code in that he has committed repeated acts of negligence. The circumstances are as follows:
  - a. Paragraph 17, subparagraphs (a)-(b), (d)-(j), (l)-(n), (p)-(t), (v), (y), (aa)-(dd), (ff)-(ii), (kk)-(ll), and (nn)-(oo) are incorporated by reference as if set forth in full at this point.
  - b. As to patient L.D., Respondent is subject to discipline in that he failed to obtain or document an adequate history; he failed to perform or document a good faith physical examination; he prescribed Vicodin and Valium without documenting any examination or medical indication; and he failed to countersign the work or otherwise supervise the acts of his PA.
  - c. As to patient M.J., Respondent is subject to discipline in that he failed to obtain or document an adequate history; he failed to perform or document a good faith physical examination; he prescribed Vicodin, Valium, and Soma without documenting any examination or medical indication; he ordered unnecessary tests and studies on three occasions (April 15, 1997; September 9, 1997; October 1, 1998) and failed to follow up on abnormal results; he failed to properly address the issue of diabetes with either documentation, monitoring, or testing; he failed to document appropriate treatment of the fractured ribs; and he failed to countersign the work or otherwise supervise the acts of his PA.
  - d. As to patient K.B., Respondent is subject to discipline in that he failed to obtain or document an adequate history; he failed to perform or document a good faith physical examination; he prescribed Vicodin and Valium to a known addict, and Valium to an individual with a history of seizure disorder, without documenting any examination or medical indication; he ordered excessive tests and studies on three occasions without documented justification; and he failed to countersign the work or

otherwise supervise the acts of his PA.

e. As to patient S.B., Respondent is subject to discipline in that he failed to obtain or document an adequate history; he failed to perform or document a good faith physical examination; he prescribed Vicodin and Valium to a known addict, without documenting any examination or medical indication; he failed to otherwise discuss and properly treat this patient's lower extremity pain; he ordered unnecessary tests and studies on at least one occasion (April 5, 1999) and without documented justification on other occasions; and he failed to countersign the work or otherwise supervise the acts of his PA.

- f. As to patient D.G., Respondent is subject to discipline in that he failed to obtain or document an adequate history; he failed to perform or document a good faith physical examination; he prescribed Vicodin and Valium without documenting any examination or medical indication; and he failed to countersign the work or otherwise supervise the acts of his PA.
- g. As to patient F.F., Respondent is subject to discipline in that he failed to obtain or document an adequate history; he failed to perform or document a good faith physical examination; he prescribed Vicodin, Valium, Xanax, and Soma without documenting any examination or medical indication; and he failed to countersign the work or otherwise supervise the acts of his PA.
- h. As to patient J.R., Respondent is subject to discipline in that he prescribed Vicodin and Soma without documenting any adequate examination or medical indication, he ordered tests and studies without sufficient justification on at least one occasion (November 5, 1998) and then failed to follow up on abnormal findings; he subsequently ordered additional tests and studies with no justification whatsoever (July 16, 1999); and he failed to countersign the work or otherwise supervise the acts of his PA.
- i. As to patient D.D., Respondent is subject to discipline in that he failed to obtain or document an adequate history; he failed to perform or document a good faith physical examination; he prescribed Tylenol #3 and Soma without documenting any

examination or medical indication; he prescribed Tylenol #3 to a patient with a long history of bowel surgeries, adhesions, and obstructions, without advising the patient of the potential problems of using an opioid with codeine under such conditions, or providing any bowel regimen to offset said problems; and he failed to countersign the work or otherwise supervise the acts of his PA.

- j. As to patient D.G.2, Respondent is subject to discipline for his treatment of this patient in that he prescribed Valium without documenting any medical examination or indication, and in that he altered the medical records after the fact by including additional information not present in the original version of those records, and without noting the date of the additions and alterations.
- k. As to the undercover operation, Respondent is subject to discipline in that he failed to obtain or document an adequate history; he failed to perform or document a good faith physical examination; he prescribed Valium without medical indication; and he failed to countersign the work or otherwise supervise the acts of his PA.

### THIRD CAUSE FOR DISCIPLINE

(Incompetence)

- 19. Respondent is subject to disciplinary action under section 2234, subdivision (d) of the Code in that he has committed acts of incompetence. The circumstances are as follows:
  - a. Paragraphs 17, subparagraphs (a)-(pp) inclusive, and 18, subparagraphs (a)-(k) inclusive, are incorporated by reference as if set forth in full at this point.

#### FOURTH CAUSE FOR DISCIPLINE

(Excessive Prescribing and/or Diagnostic Treatment)

20. Respondent is subject to disciplinary action under section 725 of the Code in that he has engaged in repeated acts of both clearly excessive prescribing and clearly excessive use of diagnostic procedures. The circumstances are as follows:

1	a. Paragraph 17, subparagraphs (a)-(pp) inclusive, are incorporated by
2	reference as if set forth in full at this point.
3	FIFTH CAUSE FOR DISCIPLINE
4	(Prescribing to Addicts)
5	21. Respondent is subject to disciplinary action under section 2241 of the
6	Code in that he has prescribed or otherwise dispensed drugs to individuals known to him to be
7	addicts. The circumstances are as follows:
8	a. Paragraph 17, subparagraphs (l)-(u) inclusive, are incorporated by
9	reference as if set forth in full at this point.
10	SIXTH CAUSE FOR DISCIPLINE
11	(Prescribing Without Examination)
12	22. Respondent is subject to disciplinary action under section 2242,
13	subdivision (a) of the Code in that he has prescribed, dispensed, or otherwise furnished
14	dangerous drugs without a good faith prior examination and medical indication therefor. The
15	circumstances are as follows:
16	a. Paragraph 17, subparagraphs (a)-(pp) inclusive, are incorporated by
17	reference as if set forth in full at this point.
18	SEVENTH CAUSE FOR DISCIPLINE
19	(Violation of Drug Statutes)
20	23. Respondent is subject to disciplinary action under section 2238 of the
21	Code, by and through sections 11153, 11156, 11157, and 11171 of the Health and Safety Code.
22	The circumstances are as follows:
23	a. Paragraph 17, subparagraphs (a)-(pp) inclusive, are incorporated by
24	reference as if set forth in full at this point.
25	EIGHTH CAUSE FOR DISCIPLINE
26	(Failure to Supervise Physician Assistant)
27	24. Respondent is subject to disciplinary action under section 2234 of the
28	Code in conjunction with section 3527, subdivision (d) of the Code, and with section 1300 545

# <u>PRAYER</u>

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2	WHEREFORE, Complainant requests that a hearing be held on the matters herein
3	alleged, and that following the hearing, the Division of Medical Quality issue a decision:
4	<ol> <li>Revoking probation and revoking or suspending Physician and Surgeon's</li> </ol>
5	Certificate Number G34168, issued to Barry Lew, M.D.;
6	2. Revoking, suspending or denying approval of Barry Lew, M.D.'s authority
7	to supervise physician's assistants, pursuant to section 3527 of the Code;
8	3. Ordering Barry Lew, M.D. to pay the Division of Medical Quality the
9	reasonable costs of the investigation and enforcement of this case, and, if placed on probation,
10	the costs of probation monitoring;
11	4. Taking such other and further action as déemed necessary and proper.
12	DATED: <u>June 14, 2001</u> .
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15	PONTION PROPERTY
16	Executive Director  Medical Board of California
17	Department of Consumer Affairs State of California
18	Complainant
19	03573160-LA2001AD0534
20	2Accusation.wpt 9/28/00
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